



GASB 68 Accounting Report

**Prepared for
Miscellaneous Risk Pool,
a Cost-Sharing Multiple-Employer
Defined Benefit Pension Plan**

Measurement Date of June 30, 2019

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Actuarial Certification

This report provides disclosure and reporting information as required under Governmental Accounting Standards Board Statement 68 (GASB 68) for the Miscellaneous Risk Pool, which is part of the Public Agency Cost-Sharing Multiple-Employer Defined Benefit Pension Plan (the Plan or PERF C) administered by the California Public Employees' Retirement System (CalPERS), for the measurement period ended June 30, 2019.

This report is to be viewed solely for the purpose of financial accounting requirements. Any usage of the contents provided in this report for purposes other than financial accounting requirements would be inappropriate.

This accounting report relies on liabilities and related validation work performed by the CalPERS Actuarial Office as part of the June 30, 2018 annual funding valuation. The census data and benefit provisions underlying the liabilities were prepared as of June 30, 2018 and certified as part of the annual funding valuation by the CalPERS Actuarial Office. The June 30, 2018 liabilities, which were rolled forward to June 30, 2019 and used for this accounting report, are based on actuarial assumptions adopted by the CalPERS Board of Administration and consistent with the requirements of GASB 68. The assumptions and methods are internally consistent and reasonable for PERF C. The asset information used in this accounting report is provided by the CalPERS Financial Office.

With the provided liability and asset information, the total pension liability, net pension liability, deferred inflows and outflows and pension expense were developed for the measurement period using standard actuarial techniques.

The undersigned are actuaries for CalPERS, who are members of the American Academy of Actuaries and the Society of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

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Introduction

This is the GASB 68 accounting report for the Miscellaneous Risk Pool for the measurement date June 30, 2019. The Public Agency cost-sharing multiple-employer defined benefit pension plan (the Plan or PERF C) is administered by the California Public Employees' Retirement System (CalPERS). PERF C consists of a miscellaneous pool and a safety pool (also referred to as "risk pools"), which are comprised of individual employer miscellaneous and safety valuation rate plans, respectively. Individual employers may sponsor more than one miscellaneous and safety valuation rate plan. The employer participates in one cost-sharing multiple-employer defined benefit pension plan regardless of the number of valuation rate plans the employer sponsors. Each employer should combine information provided for their participation in the miscellaneous and/or safety pools to report them as one Plan in their financial statements.

GASB 68 requires that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used.

Valuation Date	June 30, 2018
Measurement Date	June 30, 2019
Measurement Period	June 30, 2018 to June 30, 2019

Changes in the Miscellaneous Risk Pool Net Pension Liability

The following table shows the changes in the net pension liability recognized over the measurement period.

	Increase (Decrease)		
	Total Pension Liability (a)	Risk Pool Fiduciary Net Position (b)	Net Pension Liability/(Asset) (c) = (a) – (b)
Balance at: 06/30/2018	\$16,891,153,209	\$13,122,440,092	\$3,768,713,117
Beginning of Year Adjustment	\$0	\$0	\$0
Adjusted Balance at: 06/30/2018	\$16,891,153,209	\$13,122,440,092	\$3,768,713,117
Changes Recognized for the Measurement Period:			
Service Cost	\$419,094,766		\$419,094,766
Interest on Total Pension Liability	1,212,477,468		1,212,477,468
Changes of Benefit Terms	1,283,372		1,283,372
Changes of Assumptions	0		0
Differences Between Expected and Actual Experience	251,306,290		251,306,290
Net Plan to Plan Resource Movement		\$28,244,929	(28,244,929)
Contributions – Employer		579,262,498	(579,262,498)
Contributions – Employees		184,665,204	(184,665,204)
Net Investment Income		865,624,853	(865,624,853)
Benefit Payments, Including Refunds of Employee Contributions	(791,126,841)	(791,126,841)	0
Administrative Expense		(9,453,860)	9,453,860
Other Miscellaneous Income/(Expense)		30,393	(30,393)
Net Changes During 2018-19	\$1,093,035,055	\$857,247,176	\$235,787,879
Balance at: 06/30/2019	\$17,984,188,264	\$13,979,687,268	\$4,004,500,996

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

	Discount Rate -1% 6.15%	Current Discount Rate 7.15%	Discount Rate + 1% 8.15%
Risk Pool's Net Pension Liability/(Asset)	\$6,423,429,224	\$4,004,500,996	\$2,007,846,603

Pension Expense/(Income) for the Measurement Period Ended June 30, 2019

Description	Amount
Service Cost	\$419,094,766
Interest on Total Pension Liability	1,212,477,468
Changes of Benefit Terms	1,283,372
Recognized Changes of Assumptions	201,085,119
Recognized Differences Between Expected and Actual Experience	90,118,983
Net Plan to Plan Resource Movement	(28,244,929)
Employee Contributions	(184,665,204)
Projected Earnings on Pension Plan Investments	(936,360,511)
Recognized Differences Between Projected and Actual Earnings on Plan Investments	159,378,283
Administrative Expense	9,453,860
Other Miscellaneous (Income)/Expense	(30,393)
Total Pension Expense/(Income)	\$943,590,814

Note: Employers should also include changes in proportion and differences between actual and proportionate share of contributions in the pension expense computation.

Deferred Outflows and Deferred Inflows of Resources Related to Pensions

The following table presents deferred outflows and deferred inflows of resources related to pensions as of June 30, 2019. Note that no adjustments have been made for contributions subsequent to the measurement date. Appropriate treatment of any contributions made after the measurement date is the responsibility of the employer. Employers are also responsible for determining the difference between the employers' actual and allocated contributions and changes in proportion.

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of Assumptions	\$190,953,116	\$(67,691,294)
Differences Between Expected and Actual Experience	278,129,471	(21,549,404)
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	0	(70,011,075)
Total	\$469,082,587	\$(159,251,773)

Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in future pension expense as follows:

Measurement Periods Ended June 30:	Deferred Outflows/(Inflows) of Resources
2020	\$294,655,907
2021	(32,128,597)
2022	33,156,374
2023	14,147,130
2024	0
Thereafter	0

Note: For employers with June 30 year-end, the fiscal year will be one year later than the measurement period. For example, the 2020 measurement period presented in the above table will be listed as year 2021 in the employer's fiscal year ending June 30, 2020 financial statements.

Expected Average Remaining Service Lifetime (EARSL)

The EARSL for PERF C for the measurement period ending June 30, 2019 is 3.8 years, which was obtained by dividing the total service years of 530,470 (the sum of remaining service lifetimes of the active employees) by 140,593 (the total number of participants: active, inactive, and retired) in PERF C. Inactive employees and retirees have remaining service lifetimes equal to 0. Total future service is based on the members' probability of decrementing due to an event other than receiving a cash refund.

Required Supplementary Information

Summary of Changes of Benefits or Assumptions

Benefit Changes: There were no changes to benefit terms that applied to all members of the Public Agency Pool. However, individual employers in the Plan may have provided a benefit improvement to their employees by granting Two Years Additional Service Credit to members retiring during a specified time period (a.k.a. Golden Handshakes). Employers that have done so may need to report this information as a separate liability in their financial statement as CalPERS considers such amounts to be separately financed employer-specific liabilities. These employers should consult with their auditors.

Changes of Assumptions: None.

Employers should refer to CalPERS' Comprehensive Annual Financial Report for the fiscal year ended June 30, 2019, which may be accessed on the CalPERS website at www.calpers.ca.gov, to obtain the required supplementary information for proper financial reporting.

Appendices

- **Appendix A – Risk Pool Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**
- **Appendix B – Interest and Total Projected Earnings**
- **Appendix C – Schedule of Collective Pension Amounts**

Appendix A

Risk Pool Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

- Schedule of Changes of Assumptions
- Deferred Outflows of Resources and Deferred Inflows of Resources Arising From Changes of Assumptions
- Schedule of Differences Between Expected and Actual Experience
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Schedule of Changes of Assumptions

**Increase (Decrease) in Pension Expense Arising From the Recognition of the
 Effects of Changes of Assumptions**

Measurement Date	Changes of Assumptions	Remaining Recognition Period (Years)	Increase (Decrease) in Pension Expense Arising From the Recognition of the Effects of Changes of Assumptions						
			2019	2020	2021	2022	2023	2024	Thereafter
2014	\$0	0.0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2015	(242,065,946)	0.0	0	0	0	0	0	0	0
2016	0	0.0	0	0	0	0	0	0	0
2017	907,027,295	1.8	238,691,393	190,953,116	0	0	0	0	0
2018	(142,903,842)	2.8	(37,606,274)	(37,606,274)	(30,085,020)	0	0	0	0
2019	0	0.0	0	0	0	0	0	0	0
Net Increase (Decrease) in Pension Expense			\$201,085,119	\$153,346,842	\$(30,085,020)	\$0	\$0	\$0	\$0

Deferred Outflows of Resources and Deferred Inflows of Resources Arising From Changes of Assumptions

Measurement Date	Increase in Total Pension Liability (a)	Decrease in Total Pension Liability (b)	Amounts Recognized in Pension Expense Through June 30, 2019 (c)	Balances at June 30, 2019	
				Deferred Outflows of Resources (a) – (c)	Deferred Inflows of Resources (b) – (c)
2014	\$0	\$0	\$0	\$0	\$0
2015	0	(242,065,946)	(242,065,946)	0	0
2016	0	0	0	0	0
2017	907,027,295	0	716,074,179	190,953,116	0
2018	0	(142,903,842)	(75,212,548)	0	(67,691,294)
2019	0	0	0	0	0
				\$190,953,116	\$(67,691,294)

Schedule of Differences Between Expected and Actual Experience

Increase (Decrease) in Pension Expense Arising From the Recognition of the Effects of Differences Between Expected and Actual Experience

Measurement Date	Differences Between Expected and Actual Experience	Remaining Recognition Period (Years)	Increase (Decrease) in Pension Expense Arising From the Recognition of the Effects of Differences Between Expected and Actual Experience						
			2019	2020	2021	2022	2023	2024	Thereafter
2014	\$0	0.0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2015	25,585,821	0.0	0	0	0	0	0	0	0
2016	(3,805,440)	0.7	(719,949)	0	0	0	0	0	0
2017	(102,359,669)	1.8	(26,936,755)	(21,549,404)	0	0	0	0	0
2018	196,241,321	2.8	51,642,453	51,642,453	41,313,962	0	0	0	0
2019	251,306,290	3.8	66,133,234	66,133,234	66,133,234	52,906,588	0	0	0
Net Increase (Decrease) in Pension Expense			\$90,118,983	\$96,226,283	\$107,447,196	\$52,906,588	\$0	\$0	\$0

Deferred Outflows of Resources and Deferred Inflows of Resources Arising From Differences Between Expected and Actual Experience

Measurement Date	Experience Losses (a)	Experience Gains (b)	Amounts Recognized in Pension Expense Through June 30, 2019 (c)	Balances at June 30, 2019	
				Deferred Outflows of Resources (a) – (c)	Deferred Inflows of Resources (b) – (c)
2014	\$0	\$0	\$0	\$0	\$0
2015	25,585,821	0	25,585,821	0	0
2016	0	(3,805,440)	(3,805,440)	0	0
2017	0	(102,359,669)	(80,810,265)	0	(21,549,404)
2018	196,241,321	0	103,284,906	92,956,415	0
2019	251,306,290	0	66,133,234	185,173,056	0
				\$278,129,471	\$(21,549,404)

Schedule of Differences Between Projected and Actual Earnings on Pension Plan Investments

**Increase (Decrease) in Pension Expense Arising From the Recognition of the Differences
 Between Projected and Actual Earnings on Pension Plan Investments**

Measurement Date	Differences Between Projected and Actual Earnings on Pension Plan Investments	Remaining Recognition Period (Years)	Increase (Decrease) in Pension Expense Arising From the Recognition of the Differences Between Projected and Actual Earnings on Pension Plan Investments						
			2019	2020	2021	2022	2023	2024	Thereafter
2014	\$(910,997,066)	0.0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2015	571,477,513	1.0	114,295,501	0	0	0	0	0	0
2016	772,867,770	2.0	154,573,554	154,573,554	0	0	0	0	0
2017	(448,702,781)	3.0	(89,740,556)	(89,740,556)	(89,740,557)	0	0	0	0
2018	(169,486,738)	4.0	(33,897,348)	(33,897,348)	(33,897,348)	(33,897,346)	0	0	0
2019	70,735,658	5.0	14,147,132	14,147,132	14,147,132	14,147,132	14,147,130	0	0
Net Increase (Decrease) in Pension Expense			\$159,378,283	\$45,082,782	\$(109,490,773)	\$(19,750,214)	\$14,147,130	\$0	\$0

Deferred Outflows of Resources and Deferred Inflows of Resources Arising From Differences Between Projected and Actual Earnings on Pension Plan Investments

Measurement Date	Investment Earnings Less Than Projected (a)	Investment Earnings Greater Than Projected (b)	Amounts Recognized in Pension Expense Through June 30, 2019 (c)	Balances at June 30, 2019	
				Deferred Outflows of Resources (d) = (a) – (c)	Deferred Inflows of Resources (e) = (b) – (c)
2014	\$0	\$(910,997,066)	\$(910,997,066)	\$0	\$0
2015	571,477,513	0	571,477,513	0	0
2016	772,867,770	0	618,294,216	154,573,554	0
2017	0	(448,702,781)	(269,221,668)	0	(179,481,113)
2018	0	(169,486,738)	(67,794,696)	0	(101,692,042)
2019	70,735,658	0	14,147,132	56,588,526	0
				\$211,162,080	\$(281,173,155)
				Net Deferred Outflows/(Inflows) of Resources	
				(d) + (e)	
				\$(70,011,075)	

Note: GASB 68 paragraph 33 requires that deferred outflows of resources and deferred inflows of resources arising from differences between projected and actual pension plan investment earnings in different measurement periods should be aggregated and reported as a net deferred outflow or inflow.

Summary of Recognized Deferred Outflows of Resources and Deferred Inflows of Resources

	Net Increase (Decrease) in Pension Expense						
	2019	2020	2021	2022	2023	2024	Thereafter
Changes of Assumptions Differences Between Expected and Actual Experience	\$201,085,119	\$153,346,842	\$(30,085,020)	\$0	\$0	\$0	\$0
Net Differences Between Projected and Actual Earnings on Pension Plan Investments	90,118,983	96,226,283	107,447,196	52,906,588	0	0	0
	159,378,283	45,082,782	(109,490,773)	(19,750,214)	14,147,130	0	0
Grand Total	\$450,582,385	\$294,655,907	\$(32,128,597)	\$33,156,374	\$14,147,130	\$0	\$0

Appendix B

Interest and Total Projected Earnings

- Risk Pool Interest on Total Pension Liability and Total Projected Earnings

Risk Pool Interest on Total Pension Liability and Total Projected Earnings

Interest on Total Pension Liability	Amount for Period (a)	Portion of Period (b)	Interest Rate (c)	Interest on the Total Pension Liability (a) X (b) X (c)
Beginning Total Pension Liability	\$16,891,153,209	100%	7.15%	\$1,207,717,454
Changes of Benefit Terms	1,283,372	100%	7.15%	91,761
Changes of Assumptions	0	100%	7.15%	0
Difference Between Expected and Actual Experience	251,306,290	100%	7.15%	17,968,400
Service Cost	419,094,766	50%	7.15%	14,982,638
Benefit Payments, Including Refunds of Employee Contributions	(791,126,841)	50%	7.15%	(28,282,785)
Total Interest on Total Pension Liability				\$1,212,477,468

Projected Earnings on Pension Plan Investments	Amount for Period (a)	Portion of Period (b)	Projected Rate of Return (c)	Projected Earnings (a) X (b) X (c)
Beginning Plan Fiduciary Net Position Excluding Receivables ¹	\$13,099,628,192	100%	7.15%	\$936,623,416
Net Plan to Plan Resource Movement	28,244,929	50%	7.15%	1,009,756
Employer Contributions	579,262,498	50%	7.15%	20,708,634
Employee Contributions ²	185,688,903	50%	7.15%	6,638,378
Benefit Payments, Including Refunds of Employee Contributions	(791,126,841)	50%	7.15%	(28,282,785)
Administrative Expense	(9,453,860)	50%	7.15%	(337,975)
Other Miscellaneous Income/(Expense)	30,393	50%	7.15%	1,087
Total Projected Earnings				\$936,360,511

¹ Includes any beginning of year adjustment. Contribution receivables for employee service buybacks, totaling \$22,811,900 as of June 30, 2018, were excluded for purposes of calculating projected earnings on pension plan investments.

² The change in contribution receivables for employee service buybacks, totaling \$(1,023,699) during the fiscal year 2018-19, were excluded for purposes of calculating projected earnings on pension plan investments.

Appendix C

Schedule of Collective Pension Amounts

- Schedule of Collective Pension Amounts for PERF C, as of the Measurement Date June 30, 2019

Schedule of Collective Pension Amounts for PERF C, as of the Measurement Date June 30, 2019

	Miscellaneous	Safety	Total
Total Pension Liability	\$17,984,188,264	\$23,442,265,225	\$41,426,453,489
Plan Fiduciary Net Position	\$13,979,687,268	\$17,199,726,799	\$31,179,414,067
Net Pension Liability	\$4,004,500,996	\$6,242,538,426	\$10,247,039,422
Deferred Outflows of Resources			
Changes of Assumptions	190,953,116	255,870,778	446,823,894
Differences Between Expected and Actual Experience	278,129,471	407,581,459	685,710,930
Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments	0	0	0
Total Deferred Outflows of Resources Excluding Employer Specific Amounts¹	469,082,587	663,452,237	1,132,534,824
Deferred Inflows of Resources			
Changes of Assumptions	(67,691,294)	(49,932,947)	(117,624,241)
Differences Between Expected and Actual Experience	(21,549,404)	0	(21,549,404)
Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments	(70,011,075)	(85,876,728)	(155,887,803)
Total Deferred Inflows of Resources Excluding Employer Specific Amounts¹	(159,251,773)	(135,809,675)	(295,061,448)
Plan Pension Expense	\$943,590,814	\$1,264,997,744	\$2,208,588,558

¹ No adjustments have been made for employer specific amounts such as changes in proportion, differences between employer contributions and proportionate share of contributions, and contributions to the Plan subsequent to the measurement date as defined in paragraphs 54, 55, and 57 of GASB 68. Appropriate treatment of such amounts is the responsibility of the employer.